# STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION

## LIMITED SCOPE COMPLIANCE EXAMINATION

For the Year Ended June 30, 2008

## STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION For the Year Ended June 30, 2008

# TABLE OF CONTENTS

	Page
Agency Officials	1
Management Assertion Letter	2
Compliance Report	
Summary	4
Accountants' Reports	
Independent Accountants' Report on State Compliance, on Internal	
Control Over Compliance, and on Supplementary Information for	~
State Compliance Purposes	5
Schedule of Findings	0
Current Findings – State Compliance	8
Supplementary Information for State Compliance Purposes	
Summary	10
Fiscal Schedules and Analysis	
Schedule of Appropriations, Expenditures and Lapsed Balances	11
Comparative Schedule of Net Appropriations, Expenditures	
and Lapsed Balances	12
Schedule of Receipts, Disbursements, and Fund Balances – Cash Basis	13
Schedule of Provider Disbursements from the Wireless	
Service Emergency Fund	14
Comparative Schedule of Cash Receipts	20
Reconciliation Schedule of Cash Receipts to Deposits Remitted	
to the State Comptroller	20
Analysis of Significant Variations in Expenditures	21
Analysis of Significant Variations in Receipts	21
Analysis of Significant Lapse Period Spending	21
Analysis of Accounts Receivable	22
Analysis of Operations	
Wireless Emergency Telephone Safety Act Functions and Planning	
Program	23
Status of Implementation of Wireless 9-1-1 and E9-1-1 Systems	23 24
Suitus of implementation of whereas 7 1 1 and 17 1 1 Systems	<i>4</i> 7

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION For the Year Ended June 30, 2008

## **AGENCY OFFICIALS**

### **ILLINOIS COMMERCE COMMSSION**

Chairman	Charles Box
Commissioner	Lula Ford
Commissioner	Robert Lieberman
Commissioner	Erin O'Connell-Diaz
Commissioner (1/1/08 – present)	Sherman Elliott
Commissioner (7/1/07 – 1/1/08)	Vacant
Executive Director	Tim Anderson
Bureau Chief Planning and Operations	Ken Hundrieser
Director of Administrative Services	Jane Fields
Fiscal Officer	Sue McCormick
Chief Internal Auditor	Jane Hughes-Jackson

The Commission is located at:

527 E. Capitol Avenue Springfield, Illinois 62794

160 N. LaSalle Suite C-800 Chicago, Illinois 60601

The Police Station is located at:

477 S. River Road Des Plaines, Illinois 60016

# STATE OF ILLINOIS



# **ILLINOIS COMMERCE COMMISSION**

December 1, 2008

Honorable William G. Holland Auditor General Iles Park Plaza 740 E. Ash Street Springfield, IL 62703-3154

Mr. Holland:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund. We are responsible for and we have established and maintained an effective system of internal controls over compliance requirements. We have performed an evaluation of the Illinois Commerce Commission's (Agency) compliance with the following assertions during the year ended June 30, 2008. Based on this evaluation, we assert that during the year ended June 30, 2008, the Agency has materially complied with the assertions below.

- A. The Agency has obligated, expended, received and used public funds of the State's Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The agency has obligated, expended, received and used public funds of the State's Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The agency has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations for the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund.
- D. State revenues and receipts of the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund collected by the Agency are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.

160 North LaSalle Street, Suite C-800, Chicago, Illinois 60601-3104 Telephone [312] 793-2877 Fax [312] 793-1556 TDD ("V/TTY") [312] 814-5845 E. Money or negotiable securities or similar assets of the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund handled by the Agency on behalf of the State or held in trust by the Agency have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate and in accordance with law.

Yours very truly,

Illinois Commerce Commission

Mr. Tim Anderson, Executive Director

Kunete E. Hundriesen 12/01/2008 Mr. Ken Hundrieser, Bureau Chief of Planning & Operations

Richard CArweite.

Mr. Richard Favoriti, Deputy General Counsel

160 North LaSalle Street, Suite C-800, Chicago, Illinois 60601-3104 Telephone [312] 793-2877 Fax [312] 793-1556 TDD ("V/TTY") [312] 814-5845

#### **COMPLIANCE REPORT**

#### **SUMMARY**

The limited scope compliance testing performed during this examination was conducted in accordance with *Government Auditing Standards* and in accordance with the Illinois State Auditing Act.

### ACCOUNTANTS' REPORT

The Independent Accountants' Report on State Compliance, on Internal Control Over Compliance and on Supplementary Information for State Compliance Purposes does not contain scope limitations, disclaimers, or other significant non-standard language.

#### **SUMMARY OF FINDINGS**

Number of	Current Report
Findings	1
Repeated findings	N/A
Prior recommendations implemented	
or not repeated	N/A

This is the first limited scope compliance examination of the Illinois Commerce Commission.

Details of findings are presented in a separately tabbed report section.

#### **SCHEDULE OF FINDINGS**

#### FINDINGS (STATE COMPLIANCE)

Item No.	Page	Description	Finding Type
08-1	8	Excess funds not transferred timely	Significant Deficiency and Noncompliance

#### **EXIT CONFERENCE**

Commission management waived having an exit conference per correspondence dated November 12, 2008.

Responses to the recommendations were provided by Jane Hughes-Jackson in correspondence dated December 1, 2008.

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CHICAGO OFFICE: MICHAEL A. BILANDIC BLDG. - SUITE S-900 160 NORTH LASALLE - 60601-3103 PHONE: 312/814-4000 FAX: 312/814-4006

### OFFICE OF THE AUDITOR GENERAL WILLIAM G. HOLLAND

### INDEPENDENT ACCOUNTANTS' REPORT ON STATE COMPLIANCE, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

Honorable William G. Holland Auditor General State of Illinois

#### Compliance

We have examined the Illinois Commerce Commission's compliance with the requirements listed below, as more fully described in the Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide) as adopted by the Auditor General, during the year ended June 30, 2008. The management of the Illinois Commerce Commission is responsible for compliance with these requirements. Our responsibility is to express an opinion on the Illinois Commerce Commission's compliance based on our examination.

- A. The Illinois Commerce Commission has obligated, expended, received, and used public funds of the State's Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Illinois Commerce Commission has obligated, expended, received, and used public funds of the State's Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The Illinois Commerce Commission has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations for the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund.
- D. State revenues and receipts of the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund collected by the Illinois Commerce Commission are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.
- E. Money or negotiable securities or similar assets of the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund handled by the Illinois Commerce Commission on behalf of the State or held in trust by the Illinois Commerce Commission have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

We conducted our examination in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the Audit Guide as adopted by the Auditor General pursuant to the Act; and, accordingly, included examining, on a test basis, evidence about the Illinois Commerce Commission's compliance with those requirements listed in the first paragraph of this report and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Illinois Commerce Commission's compliance with specified requirements.

In our opinion, the Illinois Commerce Commission complied, in all material respects, with the requirements listed in the first paragraph of this report during the year ended June 30, 2008. However, the results of our procedures disclosed instances of noncompliance, which are required to be reported in accordance with criteria established by the *Audit Guide*, issued by the Illinois Office of the Auditor General and which are described in the accompanying schedule of findings as finding 08-1.

#### **Internal Control**

The management of the Illinois Commerce Commission is responsible for establishing and maintaining effective internal control over compliance with the requirements listed in the first paragraph of this report. In planning and performing our examination, we considered the Illinois Commerce Commission's internal control over compliance with the requirements listed in the first paragraph of this report in order to determine our examination procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the *Audit Guide* issued by the Illinois Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the Illinois Commerce Commission's internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Illinois Commerce.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with the requirements listed in the first paragraph of this report on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with the requirements listed in the first paragraph of this report such that there is more than a remote likelihood that noncompliance with a requirement that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 08-1 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a requirement listed in the first paragraph of this report will not be prevented or detected by the entity's internal control. We did not consider any of the deficiencies described in the accompanying schedule of findings to be material weaknesses.

As required by the Audit Guide, an immaterial finding excluded from this report has been reported in a separate letter.

The Illinois Commerce Commission's response to the finding identified in our examination is described in the accompanying schedule of findings. We did not examine the Illinois Commerce Commission's response and, accordingly, we express no opinion on it.

#### Supplementary Information for State Compliance Purposes

Our examination was conducted for the purpose of forming an opinion on compliance with the requirements listed in the first paragraph of this report. The accompanying supplementary information as listed in the table of contents as Supplementary Information for State Compliance Purposes is presented for purposes of additional analysis. We have applied certain limited procedures as prescribed by the *Audit Guide* as adopted by the Auditor General to the 2008 Supplementary Information for State Compliance Purposes. However, we do not express an opinion on the supplementary information.

We have not applied procedures to the 2007 Supplementary Information for State Compliance Purposes, and accordingly, we do not express an opinion thereon.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, agency management, and the agency's governing board and is not intended to be and should not be used by anyone other than these specified parties.

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BRUCE L. BULLARD, CPA Director of Financial and Compliance Audits

December 1, 2008

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF FINDINGS For the Year Ended June 30, 2008

#### 08-1. **<u>FINDING</u>** (Excess funds not transferred timely)

The Illinois Commerce Commission (Commission) did not timely comply with the Wireless Emergency Telephone Safety Act (Act) (50 ILCS 751/35(e)). The Commission did not transfer excess money, totaling \$13.3 million, from the Wireless Carrier Reimbursement (613) Fund to the Wireless Service Emergency (612) Fund until 115 days after fiscal year end.

The Act requires the Commission to annually review the balance in the 613 Fund as of June 30 of each year and direct the Office of the Comptroller to transfer excess funds into the 612 Fund for distribution as grants for emergency telephone system providers. The transfer is required to be calculated based on the amount of 613 Fund deposits, expenses, and adjustments for the 24 months prior to June 30. The transfer provision of the Act became effective August 13, 2007.

Commission personnel stated the fund balance was reviewed and tentative calculations of the expected balance transfer were made in early September 2008. However, personnel stated the transfer was pending the Department of Central Management Services' completion of a computer programming change to calculate the transfer and related adjustments to carriers' available balances for reimbursement.

Failure to timely transfer excess money from the 613 Fund to the 612 Fund could reduce the amount of money readily available for grants to be used for the design, implementation, operation, maintenance, or upgrade of wireless 9-1-1 emergency services. (Finding Code No. 08-1)

### **RECOMMENDATION**

We recommend the Commission timely calculate and direct the annual transfer of excess money from the Wireless Carrier Reimbursement Fund to the Wireless Service Emergency Fund as specified in the Act.

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF FINDINGS For the Year Ended June 30, 2008

#### **COMMISSION RESPONSE**

The mandate to transfer funds from the 613 fund to the 612 fund became effective in August 2007; therefore, the transfer which took place in October 2008 was the first transfer under this new requirement. The WETSA system which calculates fund balances and carrier balances is maintained solely by CMS developers. In the fall of 2007, the Commission requested the necessary programming changes to calculate the transfer amount and carrier balances. Unfortunately, the programming was not completed by CMS until October 2008. Soon after the calculation was made in the system, the transfer was executed. Now that the programming is completed, the transfer will be made in a timely manner in all future years.

Our commitment in future years is to have the transfer executed by the end of lapse period, i.e. by August 31<sup>st</sup>. Lapse period expenditures will have an impact on the calculation, as the statute says to take into account "paid and payables received by June 30<sup>th</sup>." By definition, "payables" refers to invoices received by June 30<sup>th</sup>, but not paid until the lapse period. If a carrier reimbursement invoice is received in mid to late June, the review may not be complete until the lapse period and the amount due to the carrier may be determined to be different from what was requested. Therefore, the calculation cannot be completed until all invoices are reviewed and payables are resolved. We believe this timeframe will reduce the possibility of errors in the calculation due to the late filing of invoices by carriers.

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION For the Year Ended June 30, 2008

### SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

### **SUMMARY**

Supplementary Information for State Compliance Purposes presented in this section of the report includes the following:

• Fiscal Schedules and Analysis:

Schedule of Appropriations, Expenditures and Lapsed Balances Comparative Schedule of Net Appropriations, Expenditures and Lapsed Balances Schedule of Receipts, Disbursements, and Fund Balances – Cash Basis Schedule of Disbursements from Wireless Service Emergency Fund Comparative Schedule of Cash Receipts Reconciliation Schedule of Cash Receipts to Deposits Remitted to the State Comptroller Analysis of Significant Variations in Expenditures Analysis of Significant Variations in Receipts Analysis of Significant Lapse Period Spending Analysis of Accounts Receivable

• Analysis of Operations:

Wireless Emergency Telephone Safety Act Functions and Program Status of Implementation of Wireless 9-1-1 and E9-1-1 Systems

The accountants' report that covers the Supplementary Information for State Compliance Purposes presented in the Compliance Report Section states the auditors have applied certain limited procedures as prescribed by the Audit Guide as adopted by the Auditor General. However, the accountants do not express an opinion on the supplementary information.

# STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

Appropriations For Fiscal Year 2008

#### Fourteen Months Ended August 31, 2008 Lapse Period Total Appropriations Expenditures Expenditures Balances P.A. 95 - 0348 (Net of Expenditures July 1 to 14 Months Ended Lapsed FISCAL YEAR 2008 Through June 30 August 31 August 31 August 31 Transfers) Wireless Service Emergency Fund - 612 Grants to Emergency Telephone System Boards, Qualified Government Entities, or Department of State Police for Wireless 9-1-1 or E9-1-1 \$ 45,900,000 \$ 45,833,570 \$ 12,476 \$ 45,846,046 \$ 53,954 Total Wireless Service Emergency Fund \$ 45,900,000 \$ 45,833,570 \$ 12,476 \$ 45,846,046 \$ 53,954 Wireless Carrier Reimbursement Fund - 613 Reimbursement of Wireless Carrier and Administrative \$ 19,500,000 3,974,610 Costs \$ 794,598 \$ 4,769,208 \$14,730,792 \$ Total Wireless Carrier Reimbursement Fund \$ 19,500,000 \$ 3,974,610 \$ 794,598 \$ 4,769,208 \$14,730,792 GRAND TOTAL, ALL FUNDS 807,074 \$ 65,400,000 \$ 49,808,180 \$ 50,615,254 \$14,784,746 \$

Note: Appropriations, expenditures, and lapsed balances were obtained from Agency records and have been reconciled to records of the State Comptroller.

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

	2008	2007
Wireless Service Emergency Fund - 612	P.A. 95 - 0348	P.A. 94 - 0798
<u>Appropriations</u> (Net of Transfers)	\$ 45,900,000	\$ 42,900,000
Expenditures		
Grants to Emergency Telephone System Boards, Qualified Government Entities, or Department of State Police for Wireless 9-1-1 or E9-1-1	\$ 45,846,046	\$ 41,843,593
Total Expenditures	\$ 45,846,046	\$ 41,843,593
Lapsed Balances	\$ 53,954	\$ 1,056,407
Wireless Carrier Reimbursement Fund - 613		
<u>Appropriations</u> (Net of Transfers)	\$ 19,500,000	\$ 27,500,000
Expenditures		
Reimbursement of Wireless Carriers and Administrative Costs	\$ 4,769,208	\$ 21,822,255
Total Expenditures	\$ 4,769,208	\$ 21,822,255
Lapsed Balances	\$ 14,730,792	\$ 5,677,745
GRAND TOTAL - ALL FUNDS		
Total Appropriations (Net of Transfers)	\$ 65,400,000	\$ 70,400,000
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Total Expenditures	\$ 50,615,254	\$ 63,665,848
Lapsed Balances	\$ 14,784,746	\$ 6,734,152

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES – CASH BASIS

For the Year Ended June 30, 2008

	Wireless Service Emergency Fund (Fund 612)	Wireless Carrier Reimbursement Fund (Fund 613)
Balance - July 1	\$ 2,602,718	\$ 30,254,672
Receipts		
Carrier Deposits	47,447,062	19,302,549
TOTAL RECEIPTS	47,447,062	19,302,549
Disbursements		
Payments to providers of 911 Service	49,284,416	15,517,186
Salary and fringe benefits	75,103	99,937
Statistical and tabulating services	7,896	16,960
Rental of real property		8,600
TOTAL DISBURSEMENTS	49,367,415	15,642,683
Fund Transfers		
Statutory Transfers In	8,000,000	
Statutory Transfers Out		(8,000,000)
TOTAL TRANSFERS	8,000,000	(8,000,000)
Balance - June 30	\$ 8,682,365	\$ 25,914,538

Note: This schedule was prepared from State Comptroller records, which have been reconciled to Agency records. This schedule was prepared on the cash basis to include all transactions between July 1, 2007 and June 30, 2008, including Fiscal Year 2007 lapse expenditures from Fund 612 and Fund 613 of \$3,533,845 and \$11,668,073, respectively. As a result, expenditures reported above differ from amounts reported on page 11 in the Schedule of Appropriations, Expenditures, and Lapsed Balances for Fiscal Year 2008.

For the Fiscal Year Ended June 30, 2008

The following schedule of disbursements to wireless 9-1-1 system providers was reported by ICC to the Office of the Auditor General in the FY08 Annual Filing required by the WETSA (Wireless Emergency Telephone Safety Act) (50 ILCS 751/25,35). The schedule does not include administrative costs paid by ICC as allowed by the Act.

Provider Name	Total Disbursements
Alsip 911 ETSB	\$ 74,671
Barrington 911	158,462
Barrington Hills 911	19,316
Bedford Park Police Department	120,605
Bellwood ETSB	98,220
Berkeley 911	26,355
Berwyn Public Safety Center	219,516
Blue Island ETSB	118,381
Blue Island/Posen ETSB	23,385
Blue Island-Crestwood ETSB	65,279
Bolingbrook ETSB	337,019
Bond County	58,893
Boone County	225,908
Broadview ETSB	51,803
Bureau County 911	144,718
Carroll County ETSB	57,038
Cass County ETSB	80,740
Cass/Menard County ETSB	27,463
Cencom E911 Round Lake	196,241
Champaign County METCAD ETSB	775,180
Chicago Heights 911	186,261
Christian County 911	154,932
Cicero 911 ETSB	236,130
City of LaSalle	53,212
Clark County 911	65,388
Clinton County ETSB	143,184
Coles County ETSB	190,048
Cook County ETSB	922,561
Country Club Hills Police Department	77,279

Provider Name	Total Disbursements
Countryside ETSB	\$ 69,340
Crawford County ETSB	113,052
Cumberland County 911	39,407
Deerfield Police Department 911	196,198
Dekalb 911	408,471
Des Plaines Park Ridge 911	349,682
Dewitt County 911	70,081
Douglas County 911	78,661
DuPage County ETSB 911	4,013,862
East Hazel Crest 911	7,592
ECOM Dispatch - Flossmoor	46,936
ECOM Dispatch - Glenwood	45,467
ECOM Dispatch - Homewood	105,489
ECOM Dispatch - South Holland	114,316
ECOM Dispatch - Village of Hazel Crest	68,331
ECOM Dispatch - Riverdale	73,895
Edgar County 911	73,261
Effingham County 911	155,626
Elgin ETSB	479,471
Elmwood Park ETSB	144,609
Evanston ETSB	304,895
Ford County ETSB	55,928
Forest Park ETSB	67,193
Fox Lake - Grayslake	77,972
Fox Lake 911	52,377
Franklin County 911	160,466
Franklin Park ETSB	103,935
Fulton County ETSB	136,809
Gallatin County E-911	23,925
Glenco 911	41,149
Glenview Wireless 911	238,497
Grayslake/Lake County ETSB	5,337
Grundy County ETSB	209,946
Gurnee ETSB	151,770
Hancock County ETSB	67,849

Provider Name	Total Disbursements
Harwood Heights Police Department	\$ 32,015
Henderson/McDonough 911	20,052
Henry County 911	215,886
Hickory Hills ETSB	65,587
Highland Park 911	154,196
Highwood Police 911	21,280
Hillside ETSB	42,807
Hometown ETSB	16,712
Iroquois County ETSB	110,149
Illinois State Police E911	1,518,732
Jackson County ETSB	232,408
Jasper County E911	36,542
Jefferson County ETSB	161,634
Jo Daviess County ETSB	68,412
Johnson County ETSB	50,740
Kane County ETSB	1,661,434
Kankakee County ETSB	457,484
Kendall County ETSB	485,763
Kenilworth 911	12,708
Knox County ETSB	206,696
LaGrange Park 911	50,646
LaGrange Police 911	122,384
Lake Bluff 911	39,393
Lake County ETSB	1,080,132
Lake Forest ETSB	118,753
Lansing ETSB	131,054
Lee County ETSB	138,875
Libertyville ETSB	130,713
Lincolnshire 911	91,775
Lincolnwood ETSB	65,419
Livingston ETSB	156,670
Logan County ETSB	115,647
Lynwood ETSB	53,942
Macon County 911	464,743
Macoupin County ETSB	183,081

Provider Name	Total Disbursements
Madison County ETSB	\$ 1,133,379
Marion County ETSB	135,239
Marshall County ETSB	101,691
Mason County ETSB	56,888
Massac County E911	48,567
Maywood ETSB 911	74,431
McCook ETSB	31,864
McDonough County 911	107,299
McHenry County ETSB	1,431,165
McLean County ETSB	783,505
Mendota E911	53,499
Mercer County ETSB	60,873
Midlothian ETSB	50,668
Monroe County ETSB	142,033
Montgomery County 911	107,389
Morgan County E911	144,739
Mundelein Police Department ETSB	148,228
Naperville ETSB	790,946
Niles, Village of	133,631
Norridge 911	56,916
North Chicago/Waukegan ETSB	84,619
Northbrook 911	220,241
Northfield Police Department	48,826
Northwest Central 911	2,727,856
Oak Forest E911	123,724
Oak Lawn ETSB	521,305
Oak Park ETSB	236,864
Ogle County ETSB	234,137
Orland Joint ETSB	303,436
Ottawa ETSB	112,625
Park Ridge ETSB	171,856
Peoria County ETSB	886,767
Perry County ETSB	80,456
Peru ETSB	44,748
Piatt County ETSB	71,241

Provider Name	Total Disbursements
Pike County ETSB	\$ 60,890
Pulaski County E911	22,996
Quadcom Joint ETSB	271,589
Quincy/Adams County 911 Center	255,977
Randolph County E911	109,531
Richland County 911	53,086
River Forest ETSB	49,549
River Grove 911	49,377
Riverside, Village of	72,963
Rock Island County ETSB	631,501
Rolling Meadows ETSB	134,371
Rosemont ETSB	77,198
Saline County 911	95,037
Sangamon County ETSB	965,908
Sauk Village 9-1-1	38,428
Schaumburg 911	14
Schiller Park ETSB	66,976
Schuyler/McDonough 911	27,678
Scott County 911	21,210
Skokie 911	323,191
South Elgin ETSB	99,220
Southcom - Park Forest Dispatch	103,871
Southcom - Matteson Dispatch	87,969
Southcom - Olympia Fields Dispatch	25,555
Southcom - Richton Park Dispatch	65,013
Southwest Central 911	374,787
St. Clair County ETSB	1,067,005
Stephenson County ETSB	203,702
Streator ETSB	64,721
Tazewell County ETSB	611,703
Thornton ETSB	11,117
Tinley Park 911	185,354
Union County ETSB	65,388
Vermilion County ETSB	310,397
Vernon Hills Police Department	145,431

Provider Name	Total Disbursements
Village of Morton Grove	\$ 112,087
Wabash County ETSB	42,283
Warren County 911	71,416
Washington County ETSB	62,917
Waukegan Police Department	456,820
Westchester Police 911	81,595
Western Springs ETSB	54,426
Wheeling 911	200,730
White County 911	62,549
Whiteside County ETSB	221,578
Will County 911	2,296,771
Williamson County 911	277,024
Willow Springs 911	59,505
Wilmette 911	129,456
Winnebago County 911	1,308,373
Winnetka 911	52,081
Winthrop Harbor ETSB	29,694
Woodford County ETSB	162,158
Zion E911	84,308
Total Fiscal Year 2008 Disbursements - All Providers	\$ 45,750,571

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION COMPARATIVE SCHEDULE OF CASH RECEIPTS For the Fiscal Years Ended June 30,

(Amounts Expressed in Thousands)

<u>Wireless Service Emergency</u> Fund - 612	 2008	 2007
Wireless 911 Surcharge	\$ 46,222	\$ 42,177
<u>Wireless Carrier Reimbursement</u> <u>Fund - 613</u>		
Wireless 911 Surcharge	\$ 18,280	\$ 21,089
TOTAL ALL FUNDS	\$ 64,502	\$ 63,266

### RECONCILIATION SCHEDULE OF CASH RECEIPTS TO DEPOSITS REMITTED TO THE STATE COMPTROLLER

For the Fiscal Year Ended June 30, 2008 (Amounts Expressed in Thousands)

	Wireless Service Emergency Fund 612		Wireless Carrier Reimbursement Fund 613		
Total - Per Agency Records	\$	46,222	\$	18,280	
Deposits in Transit to Comptroller					
Beginning of Period		2,886		1,443	
End of Period		(1,661)		(421)	
Total - Per State Comptroller Records	\$	47,447	\$	19,302	

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION For the Year Ended June 30, 2008

### ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES BETWEEN FISCAL YEARS 2007 AND 2008

### Wireless Carrier Reimbursement Fund – 613

### Reimbursement of Wireless Carriers

The decrease in reimbursement of wireless carriers expenditures was due to a decrease in the reimbursement amounts sought by wireless carriers. Specifically, reimbursements sought by and paid to two wireless carriers decreased from a combined \$14,500,000 in Fiscal Year 2007 to a combined \$710,000 in Fiscal Year 2008. At least one of those carriers is expected to begin having significant reimbursements again in Fiscal Year 2009. In addition, a statutorily required transfer of \$8,000,000 from the Wireless Carrier Reimbursement Fund (Fund 613) to the Wireless Service Emergency Fund (Fund 612) significantly decreased the fund balance available for reimbursement of wireless carriers. There is approximately \$2 million in outstanding invoices due to various carriers not having a sufficient balance in the fund to receive reimbursements.

### ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS BETWEEN FISCAL YEARS 2007 AND 2008

We noted no significant variations in receipts between Fiscal Years 2007 and 2008.

### ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING

We noted no significant lapse period spending during Fiscal Year 2008.

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION **ANALYSIS OF ACCOUNTS RECEIVABLE** As of June 30, 2008

(Amounts Expressed in Thousands)

<u>General Revenue Fund – 001</u>	20	08
Current	\$	1
1-30 days		-
31-90 days		-
91-180 days		-
181 days to 1 year		-
Over 1 year		-
Total	\$	1
Less: Allowance for Doubtful Accounts		-
Net Accounts Receivable	\$	1

These amounts represent receivables related to penalties charged to carriers for failing to remit surcharges timely and/or failing to provide the number of subscribers by zip code. The penalty portion of the Wireless Emergency Telephone Safety Act became effective on August 13, 2007. All receivables are current and no further collection efforts have been deemed necessary at this time.

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION LIMITED SCOPE COMPLIANCE EXAMINATION **ANALYSIS OF OPERATIONS** For the Fiscal Year Ended June 30, 2008

### WIRELESS EMERGENCY TELEPHONE SAFETY ACT FUNCTIONS AND PLANNING PROGRAM

The Illinois Commerce Commission (Commission) is responsible for administering the Wireless Service Emergency Fund and the Wireless Carrier Reimbursement Fund (Funds) pursuant to the Wireless Emergency Telephone Safety Act (Act) (50 ILCS 751/1 et seq.). The purpose of the Act is "to promote the use of wireless 9-1-1 and wireless enhanced 9-1-1 (E9-1-1) service in order to save lives and protect the property of the citizens of the State of Illinois" (50 ILCS 751/5).

Under the provisions of the Act, the Commission has been given the responsibility of coordinating the implementation of the wireless 9-1-1 emergency telephone systems on a statewide basis. The Act has charged the Commission with the following responsibilities: to set standards consistent with the Federal Communications Commission for directing calls to the authorized public safety answering point, to maintain a current list of all wireless 9-1-1 systems and providers, to determine distributions from the Funds, to adopt rules governing reimbursements to wireless carriers, to develop and maintain a database of providers eligible to receive grants and carriers eligible to receive reimbursements to the extent authorized by the Act, to make monthly grants to eligible systems or providers, to review and process presented carriers requests for reimbursement in accordance with the Act, to account for all surcharges remitted to and moneys disbursed from the Funds, to provide an annual accounting of all receipts and disbursements to the Auditor General, and to resolve disputes as required by the Act.

The Commission's Telecommunications and Fiscal Divisions located at 527 East Capitol Avenue, Springfield, Illinois are responsible for administration of the Act and the Funds. At June 30, 2008, the Commission consisted of Chairman Charles Box, Lula M. Ford, Erin O'Connell-Diaz, Robert F. Lieberman, and Sherman Elliott. The Commission's Executive Director is hired by the Commission and is responsible for the daily operations of the Commission. Tim Anderson has served as the Executive Director since July 31, 2006.

The Auditor General is required to conduct an annual audit of the Funds for compliance with the requirements of the Act. The audit shall include the following determinations: whether the Commission is maintaining detailed records of all receipts and disbursements from the funds, whether the Commission's administrative costs charged to the Funds are adequately documented and are reasonable, whether the Commission's procedures for making grants and providing reimbursements in accordance with the Act are adequate, and to document the status of implementation of wireless 9-1-1 and E9-1-1 services in Illinois.

Wireless 9-1-1 systems report annually to the Commission the status of implementation of wireless enhanced 9-1-1 systems. Some systems reflect multiple phases, since the phases of implementation are reported by wireless telephone carriers within each system which may be in different stages of implementation. Implementation phases are defined by the Federal Communications Commission as:

<u>Phase 0</u> - No information is received with the wireless call.

<u>Phase 1</u> - The telephone number of the caller and the location of the cell site or base station is received with the wireless call.

<u>Phase 2</u> - The telephone number of the caller and the location of all 9-1-1 calls by longitude and latitude is received with the wireless call.

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NR – A status of implementation report was not filed for the fiscal year.

	Phase		
<u>Wireless 9-1-1/E9-1-1 System</u> Alsip	$\frac{2008}{1/2^3}^1$	<u><b>2007</b></u> <sup>2</sup> NR	
Barrington	2	2	
Barrington Hills	2	2	
Bedford Park	2	2	
Bellwood	2	$1/2^{3}$	
Berkeley	1	1	
Berwyn	1	1	
Blue Island	1	1	
Bolingbrook	2	$1/2^{3}$	
Bond County	2	2	

**Phase** Wireless 9-1-1/E9-1-1 System **2008**<sup>1</sup> **2007**<sup>2</sup> Boone County 1 1 Bridgeview (See Oak Lawn) Broadview 1 1 (See Cass County)<sup>4</sup> Brown County Bureau County 2 2 Burr Ridge (See Southwest Central) Calumet City/Burnham 2 NR Carroll County 1 1 Cass County 2 2 2 2 Cencom **Champaign County** 2 2 Chicago Heights 2 1 2 2 Chicago Office of Emerg. Comm. **Christian County** 2 2 Cicero 2 2 **Clark County** 1 1

**Phase 2008**<sup>1</sup> Wireless 9-1-1/E9-1-1 System 2007 Clay County 2  $1/2^{3}$ **Clinton County** 2 2 Coles County 1 1 **Cook County** 2 2 **Country Club Hills** 2 2  $1/2^{3}$ 2 Countryside **Crawford County** 2 1  $1/2^{3}$ **Cumberland County** 2 Deerfield/Bannockburn 2 2 2 DeKalb County NR 2 2 **DeWitt County Douglas County** 2 1 2 2 **DuPage** County E-COM 2 2 (Includes Flossmoor, Glenwood, Hazelcrest, Homewood, Riverdale, and South Holland)  $1/2^{3}$  $1/2^{3}$ Edgar County

Phase **2008**<sup>1</sup> Wireless 9-1-1/E9-1-1 System  $2007^{2}$ Effingham County 2  $1/2^{3}$ Elgin 2 2 2 Elmwood Park (West Suburban Consolidated Dispatch) 2 Evanston 2 2 2 2 Ford County Forest Park 2 2 Fox Lake 2 2 Franklin County 2 2 Franklin Park 2 2 Fulton County 2 2  $0/2^{3}$ Galesburg/Knox County 2 Gallatin County 2 2 Glencoe 1 1 Glenview 2 2 Grayslake (See Fox Lake) Grundy County 2 2 Gurnee 2 2

**Phase** Wireless 9-1-1/E9-1-1 System **<u>2008</u>**<sup>1</sup> 2007 Hancock County 2  $1/2^{3}$ 2 Harwood Heights 2 Henderson County (See Macomb/McDonough County) 2 Henry County 2 **Hickory Hills** 2 2 2 Highland Park 2 2 Highwood 2 Hillside 2 2 1 Hometown 1 Illinois State University (See McLean County) 0 0 **Illinois State Police** Alexander County Brookfield Brown County<sup>4</sup> Calhoun County Calumet Park

Dolton Edwards County

Fayette County

Forest View

Greene County

**Phase** Wireless 9-1-1/E9-1-1 System **2008**<sup>1</sup> **2007**<sup>2</sup> Illinois State Police (Cont.) 0 0 Hamilton County Hardin County Harvey Jersey County Justice LaSalle County Lyons Markham Marseilles Melrose Park Moultrie County North Riverside Oglesby Pope County Seneca Shelby County Stickney Summit Vandalia Wayne County Iroquois County  $1/2^{3}$  $0/2^{3}$ 2 2 Jackson County Jasper County 1 1 Jefferson County 2 2  $1/2^{3}$  $1/2^{3}$ Jo Daviess County

**Phase** Wireless 9-1-1/E9-1-1 System **2008**<sup>1</sup>  $2007^{2}$ Johnson County 2  $1/2^{3}$ Kane County 2 2 2 2 Kankakee County Kendall County 1 1 Kenilworth 1 1 LaGrange 1 1 LaGrange Park 1 1 Lake Bluff 2 2 Lake County 2 2 Lake Forest 2 2 Lansing 2 2 2 2 LaSalle, City of Lawrence County (See Crawford County) Lee County 2 2 Libertyville 1 1 Lincolnshire 2 2 Lincolnwood 2 2

**Phase 2007**<sup>2</sup> Wireless 9-1-1/E9-1-1 System **2008**<sup>1</sup> Livingston County 2 1 0 Logan County 0 1 1 Lynwood Combined Dispatch (Includes Lynwood, Thornton, and East Hazelcrest)  $0/1^{3}$ Macomb/McDonough County 1 Macon County 2 2 Macoupin County 2 2 Madison County 2 2 Marion, City of (See Williamson County) 1 Marion County 1 2 Marshall County 2 2 Mason County 2  $0/1^{3}$  $0/1^{3}$ Massac County Maywood 2 2 McCook 1 1 2 2 McHenry County 2 2 McLean County

**Phase 2007**<sup>2</sup> Wireless 9-1-1/E9-1-1 System **2008**<sup>1</sup> Melrose Park (See Illinois State Police for FY07) NR Menard County (See Cass County for FY07) NR Mendota 2 1 2 Mercer County 2 Merrionette Park (See Cook County) Midlothian 1 1 2 2 Monroe County 2 2 Montgomery County 1 1 Morgan County  $1/2^{3}$ 2 Mundelein Naperville 2 2 2 1 Norridge North Chicago (See Waukegan for FY07) 2 North Suburban Consolidated ETSB 2 2 (Includes Des Plaines, Park Ridge, Morton Grove, and Niles) Northbrook 2 2

**Phase 2008**<sup>1</sup> **2007**<sup>2</sup> Wireless 9-1-1/E9-1-1 System Northfield 2 2 2 Northwest Central 2 Oak Forest 2 2 Oak Lawn 1 1 Oak Park (West Suburban Consolidated Dispatch) 2 2 Ogle County 2 2  $1/2^{3}$  $1/2^{3}$ Orland 2 2 Ottawa Park City (See Waukegan) 2 2 Peoria County Perry County 2 2 Peru 2 2 2 2 Piatt County Pike County 2 0 Pulaski County 1 1 Putnam County 2 0

**Phase 2008**<sup>1</sup> **2007**<sup>2</sup> Wireless 9-1-1/E9-1-1 System QuadCom 2 2  $0/1/2^3$ 2 Quincy/Adams County 2 2 Randolph County  $1/2^{3}$  $1/2^{3}$ **Richland County** 2 2 River Forest (West Suburban Consolidated Dispatch) **River Grove** NR NR Riverside 2 2 2 2 **Rock Island County** 2 2 **Rolling Meadows** Rosemont 2 2 2 2 Saline County 2 Sangamon County 2 2 2 Sauk Village Schaumburg (See Northwest Central)  $1/2^{3}$ Schiller Park 1

Schuyler County (See Macomb/McDonough)

**Phase 2008**<sup>1</sup> **2007**<sup>2</sup> Wireless 9-1-1/E9-1-1 System Scott County 2 2 2 2 Skokie South Chicago Heights (See Chicago Heights)  $1/2^{3}$ South Elgin 2 SouthCom 2 2 Southwest Central 1 1 Stark County (See Marshall County) 2 2 St. Clair County Stephenson County 2 2 Streator 2 2 **Tazewell County** 2 2 2 2 **Tinley Park** Union County 2 2 Vermilion County 2 2 Vernon Hills 2 2  $1/2^{3}$ Wabash County 2 Warren County 2 2

**Phase 2008**<sup>1</sup> **2007**<sup>2</sup> Wireless 9-1-1/E9-1-1 System Washington County 2 2 Waukegan (Includes Park City for FY07 and 2 2 FY08, and North Chicago for FY07) Westchester 1 1 2 2 Western Springs Wheeling 2 NR  $1/2^{3}$  $1/2^{3}$ White County 2 2 Whiteside County  $1/2^{3}$ Will County  $1/2^{3}$  $1/2^{3}$ 2 Williamson County 1 Willow Springs 1  $0/1^{3}$  $0/1^{3}$ Wilmette Winnebago County 2 2 Winnetka 2 1

Winthrop Harbor22Woodford County22Zion $1/2^3$  $1/2^3$ 

<sup>1</sup>Status of implementation reported by system as of June 30, 2008.

<sup>2</sup>Status of implementation reported by system as of July 2007.

<sup>3</sup>Denotes wireless systems where the wireless carriers are in various phases of implementation.

<sup>4</sup>Brown County was handled through the Illinois State Police during Fiscal Year 2007 and then handled through Cass County during Fiscal Year 2008.

	Totals		
	2008	2007	
Phase 0	2	4	
Phase 1	27	34	
Phase 2	127	104	
Combination of Phases	14	23	
NR	3	5	
Total Wireless 9-1-1/E9-1-1 Systems	173	170	

#### Notes:

Municipalities or counties in Illinois that do not have a 9-1-1 system or which chose not to take wireless 9-1-1 calls are either handled by another 9-1-1 system or by the Illinois State Police (ISP) as the established default. If handled by the ISP, all calls are taken at Phase 0.